

City of New Orleans Employees' Retirement System

Actuarial Valuation and Review as of January 1, 2021



This report has been prepared at the request of the Board of Trustees to assist in administering the System. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Trustees and may only be provided to other parties in its entirety, unless expressly authorized by Segal. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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June 25, 2021

Board of Trustees
City of New Orleans Employees' Retirement System
1300 Perdido Street, Suite 1E12
New Orleans, LA 70112

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of January 1, 2021. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the funding requirements for fiscal 2021.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information and financial information on which our calculations were based was prepared by the staff of the System. That assistance is gratefully acknowledged.

The actuarial calculations were directed under the supervision of Jeffrey S. Williams. I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of my knowledge, the information supplied in this actuarial valuation is complete and accurate, except as noted in Section 4. Further, in my opinion, the assumptions as approved by the Board are reasonably related to the experience of and the expectations for the System.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,
Segal

A handwritten signature in black ink that reads "Jeffrey S. Williams".

Jeffrey S. Williams, FCA, ASA, MAAA
Vice President and Consulting Actuary
Enrolled Actuary No. 20-7009

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Section 1: Actuarial Valuation Summary

Purpose and basis

This report was prepared by Segal to present a valuation of the System as of January 1, 2021. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligations. Future actuarial measurements may differ significantly from the current measurements presented in this, report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

The contribution requirements presented in this report are based on:

- The benefit provisions of the Pension Plan, as administered by the Board;
- The characteristics of covered active participants, inactive vested participants, and retired participants and beneficiaries as of December 31, 2020, provided by the Administrative Office;
- The assets of the Plan as of December 31, 2020, provided by the Administrative Office;
- Economic assumptions regarding future salary increases and investment earnings;
- Other actuarial assumptions regarding employee terminations, retirement, death, etc. and
- The funding policy adopted by the System and the employers.

Certain disclosure information required by GASB Statements No 67 and 68 as of December 31, 2020 for the System is provided in a separate report.

Section 1: Actuarial Valuation Summary

Valuation highlights

1. Segal strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the City meets this standard.
2. The actuarially determined contribution (ADC) for the upcoming year is \$23,973,368, an increase of \$1,082,728 from last year. The contribution as a percentage of payroll increased from 15.31% to 17.66% of payroll, largely due to a drop in payroll over the course of 2020. Valuation payroll is approximately 9% less than last year's valuation payroll. If valuation payroll had remained level, the ADC as a percentage of pay would be 16.03%.
3. Actual contributions made during the fiscal year ending December 31, 2020 were \$32,615,183, 142.48% of the actuarially determined contribution (ADC). In the prior fiscal year, actual contributions were \$33,884,678, 118.1% of the prior year ADC.
4. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 58.84%, compared to the prior year funded ratio of 58.78%. This ratio is one measure of funding status, and its history is a measure of funding progress. Using the market value of assets, the funded ratio is 61.72%, compared to 57.94% as of the prior valuation date. These measurements are not necessarily appropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligation or the need for or the amount of future contributions.
5. The unfunded actuarial accrued liability is \$307.2 million, which is an increase of \$9.1 million since the prior valuation.
6. The actuarial loss from investment and other experience, including gains due to contributions greater than expected, is \$6,288,682, or 0.84% of actuarial accrued liability.
7. The net experience loss from sources other than investment experience was 0.31% of the actuarial accrued liability.
8. The rate of return on the market value of assets was 13.09% for the January 1, 2020 to December 31, 2020 plan year. The return on the actuarial value of assets was 6.31% for the same period due to the recognition of prior years' investment gains and losses. This resulted in an actuarial loss when measured against the assumed rate of return of 7.25%. This actuarial investment loss increased the average employer contribution rate by 0.2% of pay. Given the low fixed income interest rate environment, target asset allocation and expectations of future investment returns for various classes, we advise the Board to continue to monitor actual and anticipated investment returns relative to the assumed long-term rate of return on investments of 7.25%.
9. The actuarial value of assets is 95.3% of the market value of assets. The investment experience in the past years has only been partially recognized in the actuarial value of assets. As the deferred net gain is recognized in future years, the cost of the System is likely to decrease unless the net gain is offset by future experience. The recognition of the cumulative market gains of \$21,492,908 will also have an impact on the future funded ratio. If the net deferred gains were recognized immediately in the actuarial value of assets, the ADC would decrease from 17.66% to about 16.63% of payroll.

Section 1: Actuarial Valuation Summary

10. The following actuarial assumptions were changed with this valuation:

- Mortality improvement scale was updated from MP-2018 to MP-2020 for all participants
- Administrative expenses were lowered from 0.3% of payroll to 0.2% of payroll

As a result of these assumption changes, the employer normal cost decreased by \$169,861 and the actuarial accrued liability decreased by \$4,226,362. The total impact was a decrease in the ADC of \$446,033, or 0.33% of payroll.

11. The following Plan changes are included for the first time in this valuation:

- For participants hired on or after January 1, 2018:
 - Benefit multiplier was raised from 1.90% for all years of service to 2.50% for all years of service
 - “Rule of 80” eligibility for unreduced retirement was added
 - Early retirement eligibility of age 60 and 10 years of service was added
 - Cap on pensionable compensation was raised from \$100,000 to \$150,000.

As a result of these plan changes, the employer normal cost increased by \$1,123,980 and the actuarial accrued liability increased by \$2,955,892. The total impact was an increase in the ADC of \$1,317,133, or 0.96% of payroll.

- An early retirement window was offered at the end of 2020. There were two options for participants based on eligibility:
 - Early Retirement Option
 - Age plus creditable service totals at least 70, must have at least 15 years of creditable service
 - Early retirement reduction was waived if age less than 62
 - Voluntary Retirement Option
 - Was eligible to retire during incentives period
 - Annual 1% increase in monthly benefit beginning January 1, 2022
 - Annual payment of \$50 for each full year of employment (\$1,000 minimum) for 10-year period beginning January 1, 2022.

As a result of the early retirement window, the employer normal cost decreased by \$53,624 and the actuarial accrued liability increased by \$3,386,082. The total impact was an increase in the ADC of \$167,640, or 0.39% of payroll.

12. This report constitutes an actuarial valuation for the purpose of determining the actuarially determined contribution under the Plan’s funding policy and measuring the progress of that funding policy. The Net Pension Liability (NPL) and Pension Expense under Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68, for inclusion in the plan and employer’s financial statements as of December 31, 2020, will be provided separately.

Section 1: Actuarial Valuation Summary

13. It is important to note that this actuarial valuation is based on plan assets as of December 31, 2020. Due to the COVID-19 pandemic, market conditions have changed significantly since the onset of the Public Health Emergency. The plan's funded status does not reflect short-term fluctuations of the market, but rather is based on the market values on the last day of the plan year. Moreover, this actuarial valuation does not include any possible short-term or long-term impacts on mortality of the covered population that may emerge after December 31, 2020. While it is impossible to determine how the pandemic will affect market conditions and other demographic experience of the plan in future valuations, Segal is available to prepare projections of potential outcomes upon request.
14. Since the actuarial valuation results are dependent on a given set of assumptions, there is a risk that emerging results may differ significantly as actual experience proves to be different from the assumptions. We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the System's future financial condition, but have included a brief discussion of some risks that may affect the System in Section 2. A more detailed assessment would provide the Board with a better understanding of the inherent risks.

Section 1: Actuarial Valuation Summary

Summary of key valuation results

		2021	2020
Contributions for plan year beginning January 1:	• Actuarially determined employer contributions	\$23,973,368	\$22,890,640
	• Actuarially determined employer contributions as a percent of payroll	17.66%	15.31%
	• Actual employer contributions	--	\$32,615,183
Actuarial accrued liability for plan year beginning January 1:	• Retired participants and beneficiaries	\$484,891,096	\$478,363,660
	• Inactive vested participants	21,045,092	19,391,301
	• Active participants	240,404,134	225,390,480
	• Total actuarial accrued liability	746,340,322	723,145,441
	• Normal cost including administrative expenses	11,606,866	12,385,743
Assets for plan year beginning January 1:	• Market value of assets (MVA)	\$460,642,035	\$418,971,331
	• Actuarial value of assets (AVA)	439,149,127	425,079,078
	• Actuarial value of assets as a percentage of market value of assets	95.33%	101.46%
Funded status for plan year beginning January 1:	• Unfunded actuarial accrued liability on market value of assets	\$285,698,287	\$304,174,110
	• Funded percentage on MVA basis	61.72%	57.94%
	• Unfunded actuarial accrued liability on actuarial value of assets	\$307,191,195	\$298,066,363
	• Funded percentage on AVA basis	58.84%	58.78%
Key assumptions	• Net investment return	7.25%	7.25%
	• Inflation rate	2.50%	2.50%
	• Payroll increase	2.50%	2.50%
Demographic data for plan year beginning January 1:	• Number of retired participants and beneficiaries	2,151	2,130
	• Number of inactive vested participants	314	298
	• Number of active participants	2,648	3,024
	• Total payroll	\$135,779,772	\$149,538,039
	• Average payroll	51,276	49,450

Section 1: Actuarial Valuation Summary

Important information about actuarial valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the City. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the market value of assets as of the valuation date, as provided by the City. The City uses an “actuarial value of assets” that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
Actuarial assumptions	In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan’s assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results that does not mean that the previous assumptions were unreasonable.
Models	Segal valuation results are based on proprietary actuarial modeling software. The actuarial valuation models generate a comprehensive set of liability and cost calculations that are presented to meet regulatory, legislative and client requirements. Our Actuarial Technology and Systems unit, comprised of both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuary.

Section 1: Actuarial Valuation Summary

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

The actuarial valuation is prepared at the request of the Board. Segal is not responsible for the use or misuse of its report, particularly by any other party.

An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

Actuarial results in this report are not rounded, but that does not imply precision.

If the Board is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.

Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board should look to their other advisors for expertise in these areas.

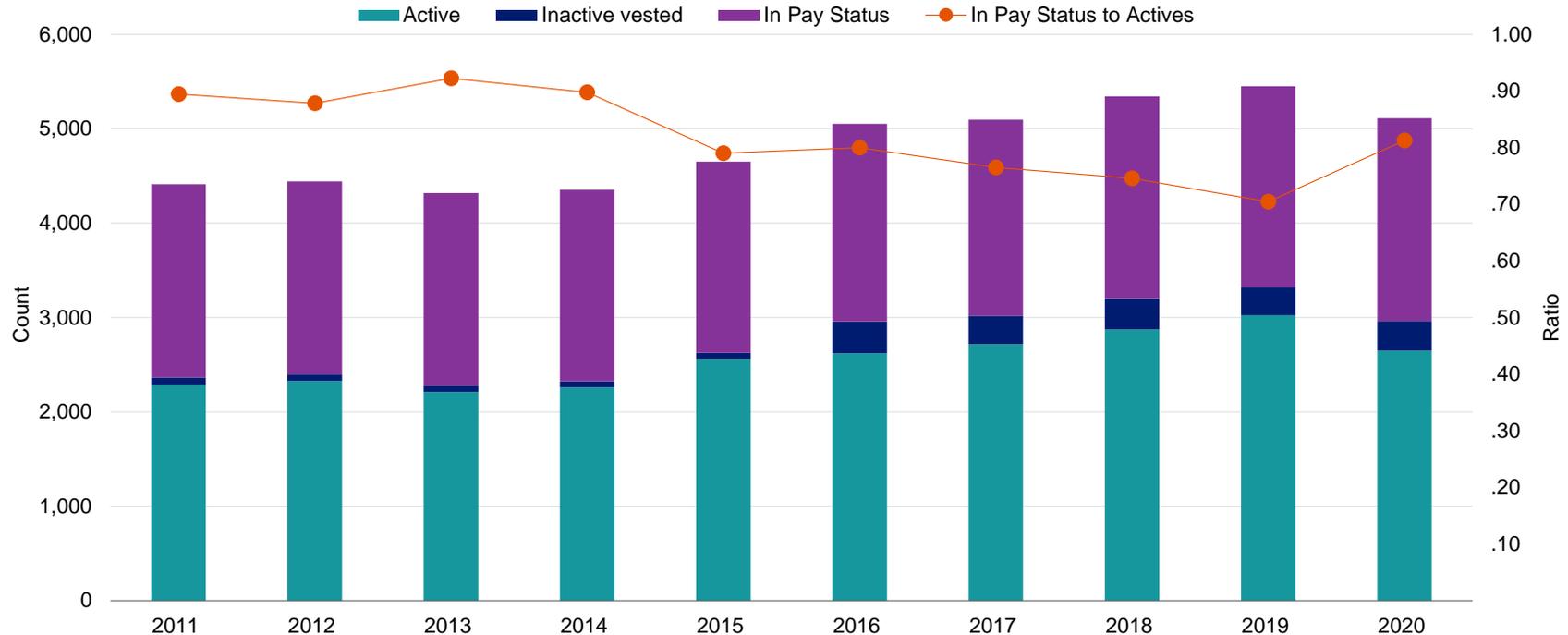
As Segal has no discretionary authority with respect to the management or assets of the System, it is not a fiduciary in its capacity as actuaries and consultants with respect to the System.

Section 2: Actuarial Valuation Results

Participant data

This section presents a summary of significant statistical data on covered participants.

Participant Population: 2011 – 2020



	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
In Pay Status	2,048	2,044	2,039	2,028	2,024	2,096	2,078	2,143	2,130	2,151
Inactive Vested ¹	75	71	68	66	65	337	303	328	298	314
Active	2,289	2,327	2,211	2,259	2,562	2,620	2,716	2,873	3,024	2,648
Ratio	0.89	0.88	0.92	0.90	0.79	0.80	0.77	0.75	0.70	0.81

More detailed information for this valuation year and the preceding valuation can be found in *Section 3, Exhibits A, B, and C.*

¹ Excludes terminated participants due a refund of employee contributions

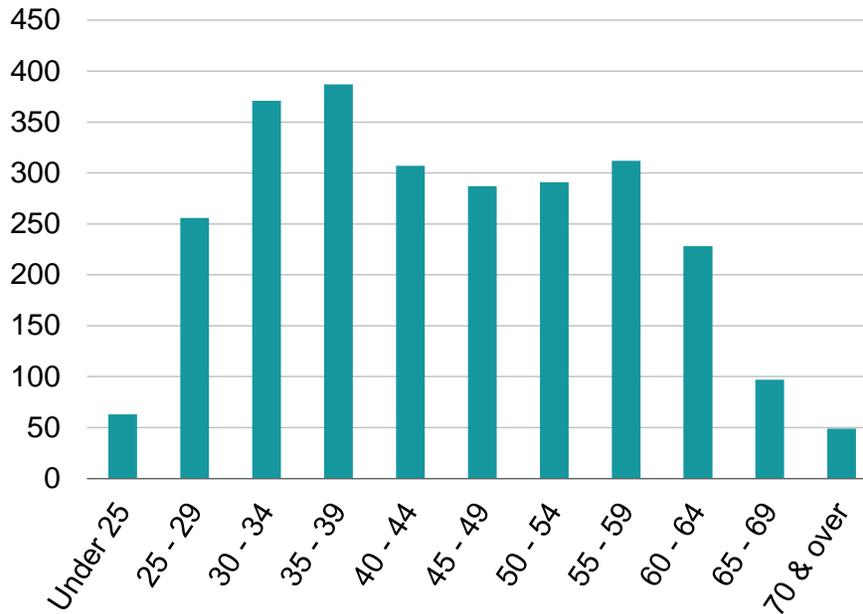
Section 2: Actuarial Valuation Results

Active participants

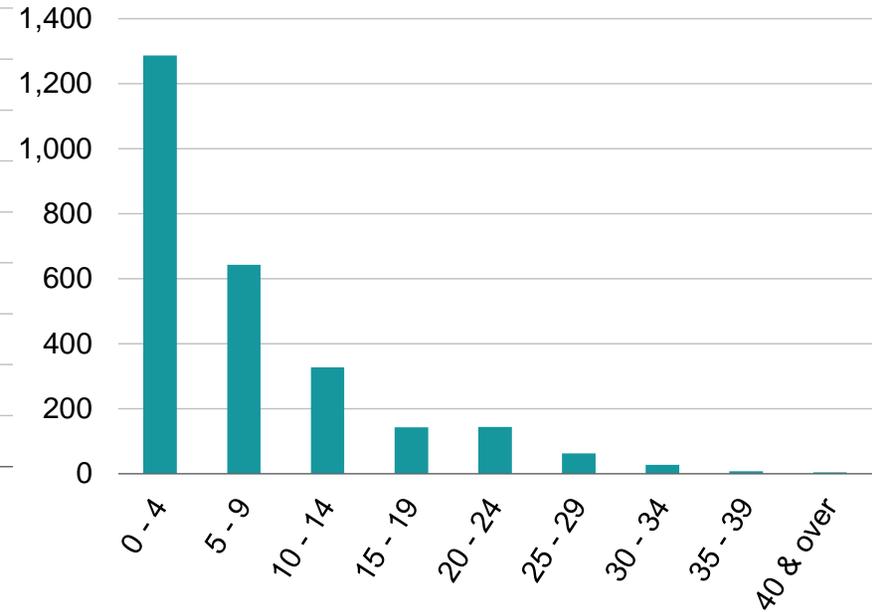
As of December 31,	2019	2020	Change
Active participants	3,024	2,648	-12.4%
Average age	44.4	45.1	0.7
Average years of service	6.3	7.8	1.5
Average compensation	49,450	51,276	3.7%

Distribution of Active Participants as of December 31, 2020

Actives by Age



Actives by Years of Service



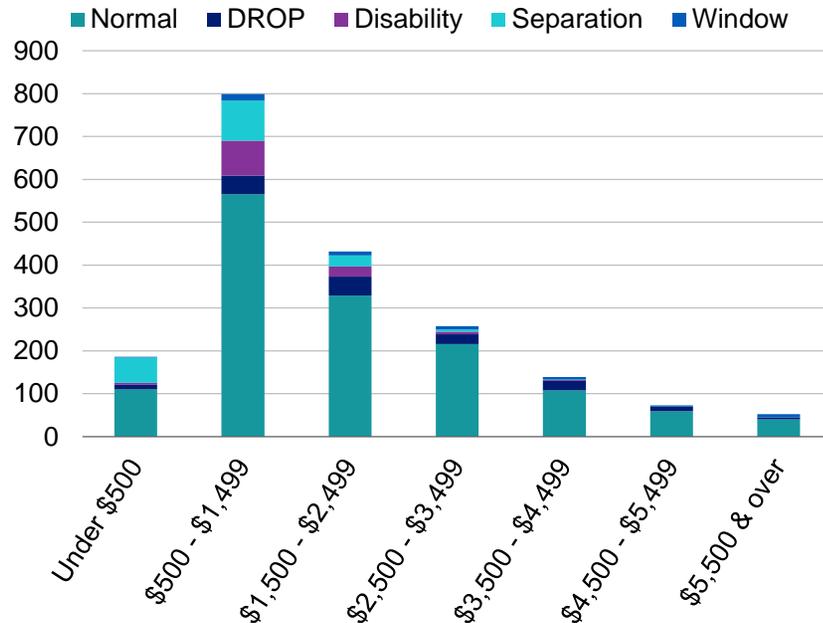
Section 2: Actuarial Valuation Results

Retired participants and beneficiaries

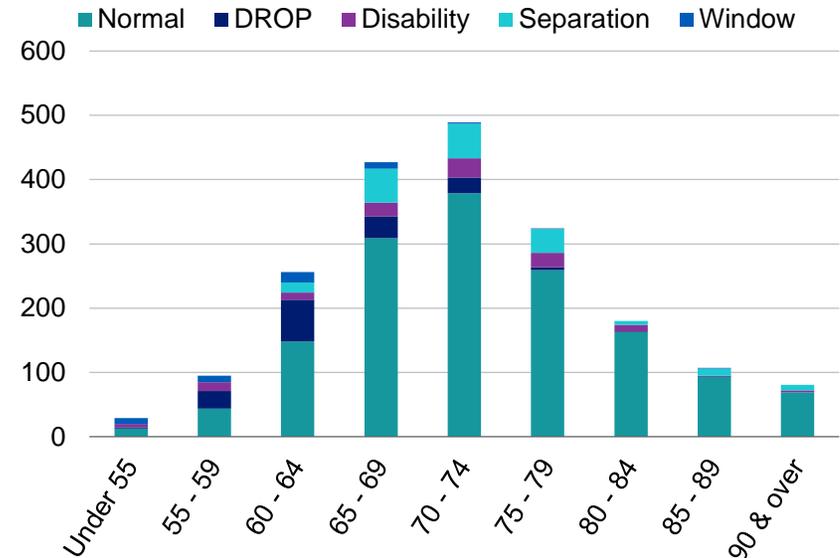
As of December 31,	2019	2020	Change
Retirees	1,919	1,939	1.0%
Average age	72.3	72.7	0.4
Average amount	\$1,808	\$1,848	2.2%
Beneficiaries	211	212	0.5%
Total monthly amount	\$3,850,386	\$3,974,632	3.2%

Distribution of Retired Participants as of December 31, 2020

Retired Participants by Type and Monthly Amount



Retired Participants by Type and Age



Section 2: Actuarial Valuation Results

Historical plan population

Participant Data Statistics: 2011 – 2020

Year Ended December 31	Active Participants			Retired Participants and Beneficiaries		
	Count	Average Age	Average Service	Count	Average Age	Average Monthly Amount
2011	2,289	45.4	9.5	2,048	70.8	\$1,473
2012	2,327	45.3	9.4	2,044	71.0	1,521
2013	2,211	45.0	9.4	2,039	71.3	1,557
2014	2,259	44.4	8.6	2,028	71.4	1,617
2015	2,562	44.0	8.3	2,024	71.8	1,629
2016	2,620	44.0	7.8	2,096	71.7	1,707
2017	2,716	44.1	7.5	2,078	72.3	1,758
2018	2,873	44.2	7.3	2,143	72.0	1,770
2019	3,024	44.4	6.3	2,130	72.3	1,808
2020	2,648	45.1	7.8	2,151	72.7	1,848

Note: Average age, service, and monthly amounts prior to 2018 are estimated based on valuation reports from the prior actuary.

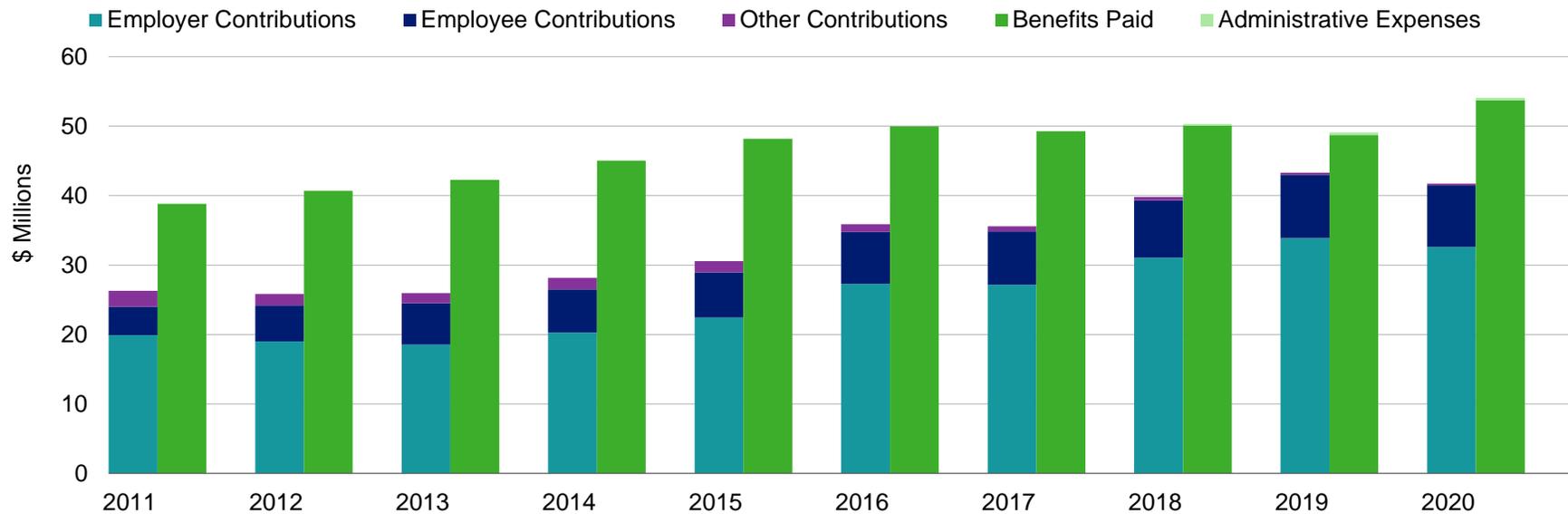
Section 2: Actuarial Valuation Results

Financial information

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and investment earnings (less investment fees) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components.

Additional financial information, including a summary of transactions for the valuation year, is presented in *Section 3, Exhibits D, E and F.*

Comparison of Contributions with Benefits and Expenses
for Years Ended December 31, 2011 – 2020



Section 2: Actuarial Valuation Results

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

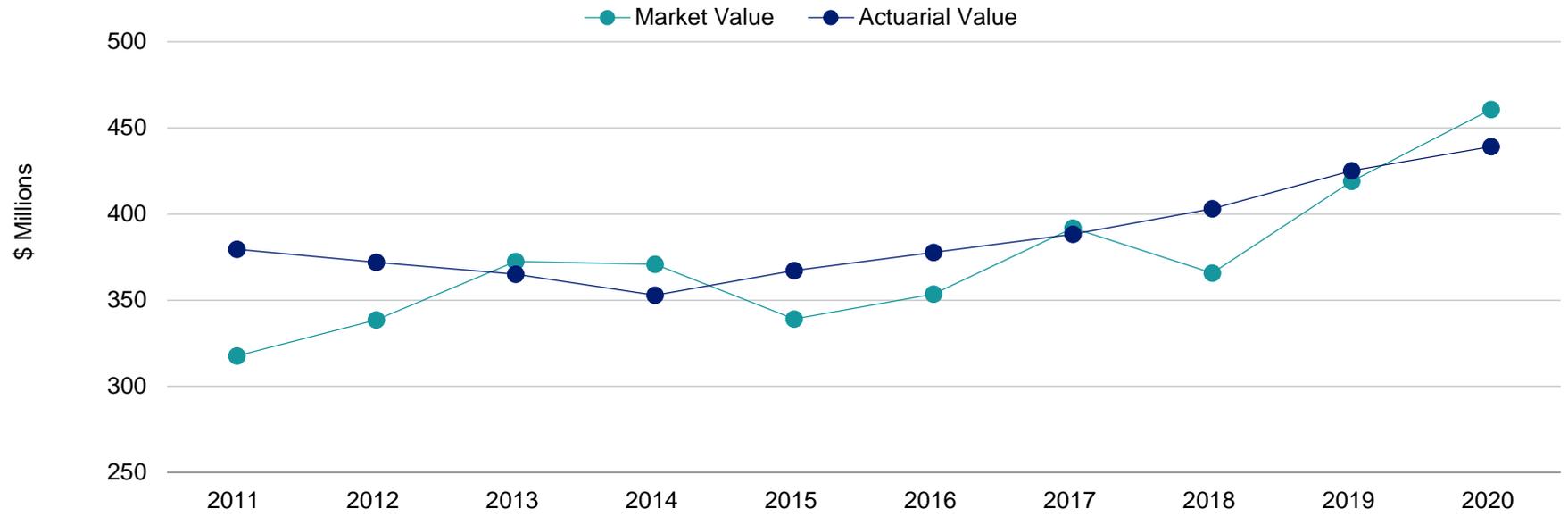
Determination of Actuarial Value of Assets for Year Ended December 31, 2020

Plan Year Ending	Beginning Market Value	Net External Cash Flow for Year	Market Value Investment Income for Year	Ending Market Value	Market Value Performance for Year	Adjusted Market Value
2014	\$372,455,614	-\$16,860,619	\$15,155,075	\$370,750,070	4.1632%	\$476,960,058
2015	370,750,070	-17,606,672	-14,044,748	339,098,650	-3.8803%	417,808,269
2016	339,098,650	-14,100,637	28,611,585	353,609,598	8.6167%	422,747,369
2017	353,609,598	-13,688,805	51,906,523	391,827,316	14.9688%	454,910,253
2018	391,827,316	-10,500,391	-15,589,616	365,737,309	-4.0327%	403,380,912
2019	365,737,309	-5,809,415	59,043,437	418,971,331	16.2729%	437,594,995
2020	418,971,331	<u>-12,344,631</u>	<u>54,015,335</u>	460,642,035	13.0851%	460,642,035
		-\$90,911,170	\$179,097,591			
					Average Adjusted Market Value	\$439,149,127
Actuarial value as a percentage of market value:						95.3%
Amount of cumulative market gains deferred for future recognition:						\$21,492,908

Section 2: Actuarial Valuation Results

Both the actuarial value and market value of assets are representations of the Plan's financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the Plan's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

Market Value of Assets vs. Actuarial Value of Assets



	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Market Value ¹	\$317.61	\$338.61	\$372.46	\$370.75	\$339.10	\$353.61	\$391.83	\$365.74	\$418.97	\$460.64
Actuarial Value ¹	379.53	372.05	365.10	352.92	367.27	377.75	388.23	403.02	425.08	439.15

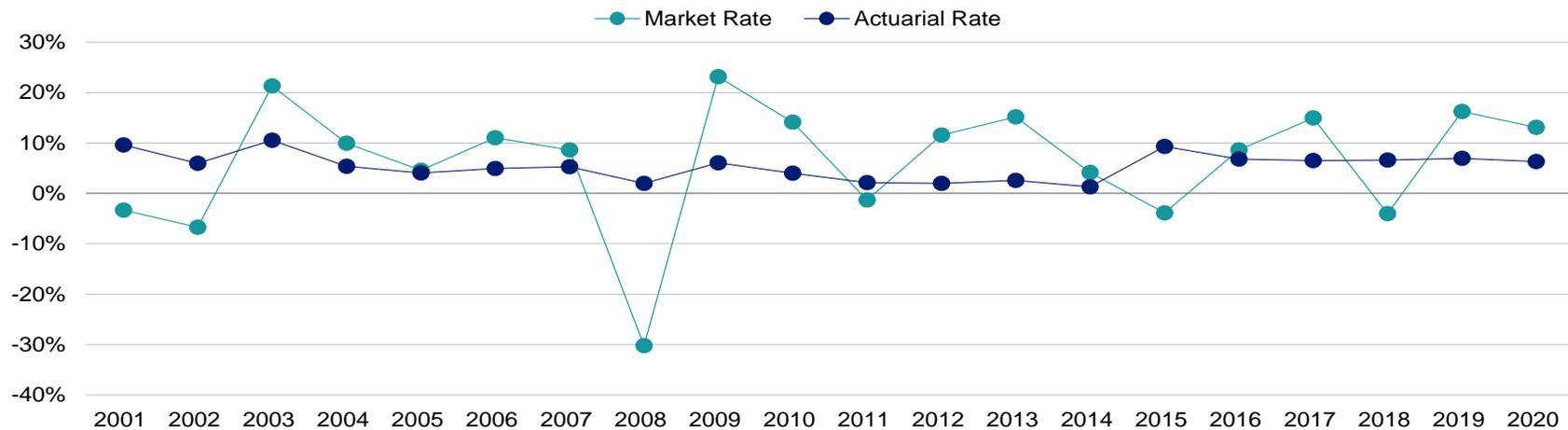
¹ In \$ millions

Section 2: Actuarial Valuation Results

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the actual market value investment return for the last 20 years, including averages over select time periods.

As described earlier in this section, the actuarial asset valuation method gradually recognizes fluctuations in the market value rate of return. The goal of this is to stabilize the actuarial rate of return and to produce more level pension plan costs.

Market and Actuarial Rates of Return for Years Ended December 31, 2001 - 2020



	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Market rate	-3.3%	-6.7%	21.3%	9.9%	4.6%	11.0%	8.6%	-30.2%	23.1%	14.1%	-1.3%	11.6%	15.2%	4.2%	-3.9%	8.6%	15.0%	-4.0%	16.3%	13.1%
Actuarial rate	9.6%	6.0%	10.6%	5.4%	4.0%	4.9%	5.3%	2.0%	6.1%	4.0%	2.1%	2.0%	2.6%	1.3%	9.3%	6.8%	6.5%	6.6%	7.0%	6.3%

Average Rates of Return	Actuarial Value	Market Value
Most recent five-year average return:	6.86%	9.67%
Most recent ten-year average return:	5.17%	7.38%
Most recent fifteen-year average return:	4.93%	6.03%
20-year average return:	5.44%	5.71%

Section 2: Actuarial Valuation Results

Actuarial experience

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), any contribution requirement will decrease from the previous year. On the other hand, any contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience. If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

Actuarial Experience for Year Ended December 31, 2020

1	Net loss from investments ¹	-\$3,956,060
2	Net gain from administrative expenses	126,396
3	Net loss from other experience ²	-2,450,018
4	Net experience loss: 1 + 2 + 3	-\$6,288,682

¹ Details on next page

² Includes impact of contribution gains

Section 2: Actuarial Valuation Results

Investment experience

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Plan's investment policy. The rate of return on the market value of assets was 13.09% for the year ended December 31, 2020.

For valuation purposes, the assumed rate of return on the actuarial value of assets is 7.25%. The actual rate of return on an actuarial basis for the 2020 plan year was 6.31%. Since the actual return for the year was less than the assumed return, the Plan experienced an actuarial loss during the year ended December 31, 2020 with regard to its investments.

Investment Experience

		Year Ended December 31, 2020	
		Market Value	Actuarial Value
1	Net investment income	\$54,015,335	\$26,414,680
2	Average value of assets	412,799,016	418,906,763
3	Rate of return: 1 ÷ 2	13.09%	6.31%
4	Assumed rate of return	7.25%	7.25%
5	Expected investment income: 2 x 4	29,927,929	30,370,740
6	Actuarial gain/(loss): 1 - 5	<u>\$24,087,406</u>	<u>-\$3,956,060</u>

Section 2: Actuarial Valuation Results

Non-investment experience

Administrative expenses

Administrative expenses for the year ended December 31, 2020 totaled \$316,687, as compared to the assumption of \$434,539.

Other experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among participants,
- retirement experience (earlier or later than projected),
- mortality (more or fewer deaths than projected)
- the number of disability retirements (more or fewer than projected),
- salary increases (greater or smaller than projected),
- contributions greater or less than expected

The net loss from this other experience for the year ended December 31, 2020 amounted to \$2,459,018, which is 0.3% of the actuarial accrued liability.

Actuarial assumptions

The assumption changes reflected in this report are:

- Administrative expenses decreased from 0.3% of payroll to 0.2% of payroll for the year beginning January 1, 2021.
- The mortality assumption for future longevity improvement, was updated from the MP-2018 scale to MP-2020.
- These changes decreased the actuarial accrued liability by 0.6% and decreased the total normal cost by 1.6%.

Details on actuarial assumptions and methods are in Section 4, Exhibit I.

Section 2: Actuarial Valuation Results

Plan provisions

Effective January 1, 2021, the Board adopted the following:

- For participants hired on or after January 1, 2018:
 - Benefit multiplier was raised from 1.90% for all years of service to 2.50% for all years of service
 - “Rule of 80” eligibility for unreduced retirement was added
 - Early retirement eligibility of age 60 and 10 years of service was added
 - Cap on pensionable compensation was raised from \$100,000 to \$150,000.
- An early retirement window was offered at the end of 2020. There were two options for participants based on eligibility:
 - Early Retirement Option
 - Age plus creditable service totals at least 70, must have at least 15 years of creditable service
 - Early retirement reduction was waived if age less than 62
 - Voluntary Retirement Option
 - Was eligible to retire during incentives period
 - Annual 1% increase in monthly benefit beginning January 1, 2022
 - Annual payment of \$50 for each full year of employment (\$1,000 minimum) for 10-year period beginning January 1, 2022.

As a result of both of these plan changes, the employer normal cost increased by \$1,070,356 and the actuarial accrued liability increased by \$6,341,974. The total impact was an increase in the ADC of \$1,484,773, or 1.35% of payroll.

A summary of plan provisions is in Section 4, Exhibit II.

Section 2: Actuarial Valuation Results

Development of Unfunded Actuarial Accrued Liability for Year Ended December 31, 2020

1	Unfunded actuarial accrued liability at beginning of year	\$298,066,363
2	Normal cost at beginning of year	12,385,743
3	Total contributions	-41,728,964
4	Interest on 1, 2 & 3	21,138,682
5	Expected unfunded actuarial accrued liability	\$289,861,824
6	Changes due to:	
	(a) (Gain)/loss, excluding impact of contribution (gain)/loss	15,213,759
	(b) Assumptions	-4,226,362
	(c) Funding method	0
	(d) Plan provisions	6,341,974
	Total changes	<u>\$17,329,371</u>
7	Unfunded actuarial accrued liability at end of year	<u>\$307,191,195</u>

Section 2: Actuarial Valuation Results

Actuarially determined contribution

The actuarially determined contribution is equal to the employer normal cost payment and a payment on the unfunded/(overfunded) actuarial accrued liability. As of January 1, 2021, the actuarially determined contribution is \$23,973,368, or 17.66% of payroll.

The contribution requirement as of January 1, 2021 is based on the data previously described, the actuarial assumptions and Plan provisions described in *Section 4*, including all changes affecting future costs adopted at the time of the actuarial valuation, actuarial gains and losses, and changes in the actuarial assumptions.

Actuarially Determined Contribution for Year Beginning January 1

	2021		2020	
	Amount	% of Projected Payroll	Amount	% of Projected Payroll
1 Total normal cost	\$11,335,306	8.35%	\$11,937,129	7.98%
2 Administrative expenses	271,560	0.20%	448,614	0.30%
3 Expected employee contributions	<u>-8,146,786</u>	<u>-6.00%</u>	<u>-8,972,282</u>	<u>-6.00%</u>
4 Employer normal cost: (1) + (2) + (3)	\$3,460,079	2.55%	\$3,413,461	2.28%
5 Actuarial accrued liability	\$746,340,322		\$723,145,441	
6 Actuarial value of assets	<u>439,149,127</u>		<u>425,079,078</u>	
7 Unfunded actuarial accrued liability: (5) - (6)	\$307,191,195		\$298,066,363	
8 Payment on unfunded actuarial accrued liability	20,513,289	15.11%	19,477,179	13.02%
9 Actuarially determined contribution: (4) + (8)	<u>\$23,973,368</u>	<u>17.66%</u>	<u>\$22,890,640</u>	<u>15.31%</u>
10 Projected payroll	\$135,779,772		\$149,538,039	

Section 2: Actuarial Valuation Results

Reconciliation of actuarially determined contribution

The chart below details the changes in the actuarially determined contribution from the prior valuation to the current year's valuation.

Reconciliation of Actuarially Determined Contribution from January 1, 2020 to January 1, 2021

	Amount
1 Actuarially Determined Contribution as of January 1, 2020	\$22,890,640
2 Effect of plan amendment(s)	1,484,773
3 Effect of expected change in amortization payment due to payroll growth	486,930
4 Effect of change in administrative expense assumption	-137,865
5 Effect of change in other actuarial assumptions	-308,168
6 Effect of investment (gain)/loss	258,509
7 Effect of other gains and losses on accrued liability	-442,942
8 Total change	\$1,082,728
9 Actuarially Determined Contribution as of January 1, 2021	\$23,973,368

Section 2: Actuarial Valuation Results

History of employer contributions

A history of the most recent years of contributions is shown below.

History of Employer Contributions: 2012 – 2021

Fiscal Year Ended December 31	Actuarially Determined Employer Contribution (ADC)		Actual Employer Contribution		
	Amount	Percentage of Payroll	Amount	Percentage of Payroll	Percent Contributed
2012	\$18,828,419	20.11%	\$19,010,841	20.30%	100.97%
2013	20,228,129	21.78%	18,544,682	19.97%	91.68%
2014	20,871,424	22.58%	20,306,887	21.97%	97.30%
2015	21,891,996	22.51%	22,447,281	23.08%	102.54%
2016	22,713,296	21.49%	27,304,527	25.83%	120.21%
2017	26,857,512	23.25%	27,169,921	23.52%	101.16%
2018	28,015,495	23.19%	31,065,227	25.71%	110.89%
2019	28,689,759	22.32%	33,884,678	26.36%	118.11%
2020	22,890,640	15.31%	32,615,183	21.81%	142.48%
2021	23,973,368	17.66%	Not made yet	--	--

Section 2: Actuarial Valuation Results

Risk

Since the actuarial valuation results are dependent on a given set of assumptions and data as of a specific date, there is a risk that emerging results may differ significantly as actual experience differs from the assumptions.

This report does not contain a detailed analysis of the potential range of future measurements, but does include a brief discussion of some risks that may affect the Plan. A more detailed assessment would provide the Trustees with a better understanding of the risks inherent in the Plan. This assessment may include scenario testing, sensitivity testing, stress testing and stochastic modeling.

- Investment Risk (the risk that returns will be different than expected)

If the actual return on market value for the next Plan Year were 1% different from the assumed (either higher or lower), the projected unfunded actuarial liability would change by 0.2%, or about \$600,000.

Since the Plan's assets are much larger than contributions, investment performance may create volatility in contribution requirements. For example, for each 1% difference in return from the assumed return, the actuarially determined contribution would increase or decrease by \$43,000 (0.03% of payroll).

The market value rate of return over the last 20 years has ranged from a low of -30.18% to a high of 23.13%.

- Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes an expectation of future improvement in life expectancy. Emerging plan experience that does not match these expectations will result in either an increase or decrease in the actuarially determined contribution.

- Contribution Risk (the risk that actual contributions will be different from actuarially determined contribution)

The Plan's funding policy requires payment of the actuarially determined contribution. As long as this policy is adhered to, contribution risk is negligible.

- Demographic Risk (the risk that participant experience will be different than assumed)

Examples of this risk include:

- Actual retirements occurring earlier or later than assumed. The value of retirement plan benefits is sensitive to the rate of benefit accruals and any early retirement subsidies that apply.
- More or less active participant turnover than assumed.

- Actual Experience Over the Last 20 years and Implications for the Future

If all investment returns were equal to the assumed return over the last ten years, the market value of assets as of the current valuation date would be approximately \$450.9 million as opposed to the actual value of \$460,642,035.

Section 2: Actuarial Valuation Results

- Maturity Measures

As pension plans mature, the cash need to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Plan's asset allocation is aligned to meet emerging pension liabilities.

Currently the Plan has a non-active to active participant ratio of 0.93. For the prior year benefits paid were \$12,344,631 more than contributions received. As the Plan matures, more cash will be needed from the investment portfolio to meet benefit payments.

Section 2: Actuarial Valuation Results

GFOA funded liability by type

The Actuarial Accrued Liability represents the present value of benefits earned, calculated using the plan's actuarial cost method. The Actuarial Value of Assets reflects the financial resources available to liquidate the liability. The portion of the liability covered by assets reflects the extent to which accumulated plan assets are sufficient to pay future benefits, and is shown for liabilities associated with employee contributions, pensioner liabilities, and other liabilities. The Government Finance Officers Association (GFOA) recommends that the funding policy aim to achieve a funded ratio of 100 percent.

GFOA Funded Liability by Type as of December 31

	2021	2020
Actuarial accrued liability (AAL)		
• Active member contributions	\$52,073,173	\$56,251,888
• Retirees and beneficiaries	484,891,096	478,363,660
• Active and inactive members (employer-financed)	209,376,053	188,529,893
Total	\$746,340,322	\$723,145,441
Actuarial value of assets	\$439,149,127	\$425,079,078
Cumulative portion of AAL covered		
• Active member contributions	100.00%	100.00%
• Retirees and beneficiaries	79.83%	77.10%
• Active and inactive members (employer-financed)	0.00%	0.00%

Section 3: Supplemental Information

Exhibit A: Table of Plan Demographics

Category	Year Ended December 31		Change From Prior Year
	2020	2019	
Active participants in valuation:			
• Number	2,648	3,024	-12.4%
• Average age	45.1	44.4	0.7
• Average years of service	7.8	6.3	1.5
• Total payroll	\$135,779,772	\$149,538,039	-9.2%
• Average payroll	51,276	49,450	3.7%
• Account balances	52,073,173	56,251,888	-7.4%
• Total active vested participants	1,396	1,312	6.4%
Inactive vested participants	314	298	5.4%
Retired participants:			
• Number in pay status	1,822	1,794	1.6%
• Average age	72.5	72.3	0.2
• Average monthly benefit	\$1,974	\$1,931	2.2%
Disabled participants:			
• Number in pay status	117	125	-6.4%
• Average age	70.0	69.8	0.2
• Average monthly benefit	\$1,272	\$1,238	2.7%
Beneficiaries:			
• Number in pay status	212	211	0.5%
• Average age	76.7	73.9	2.8
• Average monthly benefit	\$1,079	\$1,097	-1.6%

Section 3: Supplemental Information

Exhibit B: Participants in Active Service as of December 31, 2020 by Age, Years of Service, and Average Payroll

Age	Total	0-4	5-9	10-14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40 & over
Under 25	63	61	2	--	--	--	--	--	--	--
	\$31,942	\$32,475	\$15,700	\$0	\$0	\$0	\$0	\$0	\$0	\$0
25 - 29	256	220	35	1	--	--	--	--	--	--
	40,548	40,697	39,948	28,882	--	--	--	--	--	--
30 - 34	371	232	108	28	3	--	--	--	--	--
	47,564	45,641	51,044	49,825	49,944	--	--	--	--	--
35 - 39	387	200	116	58	9	4	--	--	--	--
	53,162	50,026	58,390	56,382	43,534	33,285	--	--	--	--
40 - 44	307	136	84	46	24	13	3	--	1	--
	57,162	55,684	61,108	53,521	58,248	63,105	39,093	--	45,170	--
45 - 49	287	111	68	46	25	30	7	--	--	--
	57,681	57,229	60,126	56,485	55,201	60,326	46,465	--	--	--
50 - 54	291	101	57	44	24	39	20	6	--	--
	55,192	53,553	49,765	53,251	61,500	59,413	68,333	52,077	--	--
55 - 59	312	90	69	48	31	43	17	12	2	--
	52,465	53,897	47,010	49,422	46,974	59,560	58,979	63,326	61,335	--
60 - 64	228	81	59	34	15	13	14	6	3	3
	49,434	48,368	48,783	46,774	54,442	48,366	58,619	56,507	50,475	42,688
65 - 69	97	38	27	15	10	1	1	3	2	--
	52,055	52,942	49,015	53,984	51,310	56,000	70,643	39,249	73,448	--
70 & over	49	17	18	8	2	1	1	1	--	1
	47,226	43,643	47,081	57,396	48,699	49,274	39,569	35,233	--	44,061
Total	2,648	1,287	643	328	143	144	63	28	8	4
	\$51,277	\$48,473	\$52,981	\$52,832	\$53,699	\$58,163	\$59,408	\$55,871	\$58,270	\$43,031

Section 3: Supplemental Information

Exhibit C: Reconciliation of Participant Data

	Active Participants	Inactive Vested Participants	Disableds	Retired Participants	Beneficiaries	Total
Number as of January 1, 2020	3,024	298	125	1,794	211	5,452
• New participants	229	N/A	N/A	N/A	N/A	229
• Terminations – with vested rights	-27	27	0	0	0	0
• Terminations – without vested rights	-498	N/A	N/A	N/A	N/A	-498
• Retirements	-81	-8	N/A	89	N/A	0
• New disabilities	0	0	0	N/A	N/A	0
• Return to work	1	-1	0	0	N/A	0
• Death	0	-7	-8	-61	-7	-83
• Lump sum cash-outs	0	0	0	0	0	0
• Rehire	0	0	N/A	0	N/A	0
• Certain period expired	N/A	N/A	0	0	0	0
• Data adjustments	0	5	0	0	0	5
• Active participants no longer accruing benefits	0	0	N/A	N/A	N/A	0
• New Beneficiary	0	0	0	0	8	8
Number as of January 1, 2021	2,648	314	117	1,822	212	5,113

Section 3: Supplemental Information

Exhibit D: Summary Statement of Income and Expenses on a Market Value Basis

	Year Ended December 31, 2020	Year Ended December 31, 2019
Net assets at market value at the beginning of the year	\$418,971,331	\$365,737,309
Contribution income:		
• Employer contributions	\$32,615,183	\$33,884,678
• Member contributions	8,851,861	9,134,139
• Other contributions	261,920	264,650
• Less administrative expenses	<u>-316,687</u>	<u>-376,002</u>
<i>Net contribution income</i>	<i>\$41,412,277</i>	<i>\$42,907,465</i>
Investment income:		
• Investment income	\$54,893,727	\$59,807,632
• Less investment fees	<u>-878,392</u>	<u>-764,195</u>
<i>Net investment income</i>	<i>\$54,015,335</i>	<i>\$59,043,437</i>
Total income available for benefits	\$95,427,612	\$101,950,902
Less benefit payments:	-\$53,756,908	-\$48,716,880
<i>Net benefit payments</i>	<i>-\$53,756,908</i>	<i>-\$48,716,880</i>
Change in market value of assets	\$41,670,704	\$53,234,022
Net assets at market value at the end of the year	\$460,642,035	\$418,971,331

Section 3: Supplemental Information

Exhibit E: Summary Statement of Plan Assets

	December 31, 2020	December 31, 2019
Cash equivalents	\$39,548,422	\$34,976,333
Total accounts receivable	\$3,301,067	\$3,638,180
Investments:		
• Stocks and Equity	256,684,073	231,978,736
• Fixed Income	\$87,444,381	\$73,600,546
• Alternatives	77,286,509	76,358,814
Total investments at market value	\$421,414,963	\$381,938,096
Total assets	\$464,264,452	\$420,552,609
Total accounts payable	-3,622,417	-1,581,278
Net assets at market value	\$460,642,035	\$418,971,331
Net assets at actuarial value	\$439,149,127	\$425,079,078

Section 3: Supplemental Information

Exhibit F: Development of the Fund through December 31, 2020

Year Ended December 31	Employer Contributions	Employee Contributions	Other Contributions	Net Investment Return ¹	Admin. Expenses ²	Benefit Payments	Market Value of Assets at Year-End	Actuarial Value of Assets at Year-End	Actuarial Value as a Percent of Market Value
2011	\$19,917,899	\$4,087,034	\$2,281,255	-\$4,276,183	\$0	\$38,809,216	\$317,609,637	\$379,526,159	119.5%
2012	19,010,841	5,155,380	1,685,729	35,842,303	0	40,696,429	338,607,461	372,049,545	109.9%
2013	18,544,682	5,953,535	1,483,869	50,131,156	0	42,265,089	372,455,614	365,102,483	98.0%
2014	20,306,887	6,193,573	1,677,851	15,155,075	0	45,038,930	370,750,070	352,915,906	95.2%
2015	22,447,281	6,490,092	1,622,658	-14,044,748	0	48,166,703	339,098,650	367,274,453	108.3%
2016	27,304,527	7,444,419	1,106,421	28,611,585	0	49,956,004	353,609,598	377,748,008	106.8%
2017	27,169,921	7,677,009	729,180	51,906,523	296,496	49,264,915	391,827,316	388,233,310	99.1%
2018	31,065,227	8,246,577	507,195	-15,589,616	243,972	50,075,418	365,737,309	403,015,342	110.2%
2019	33,884,678	9,134,139	264,650	59,043,437	376,002	48,716,880	418,971,331	425,079,078	101.5%
2020	32,615,183	8,851,861	261,920	54,015,335	316,687	53,756,908	460,642,035	439,149,127	95.3%

¹ On a market basis, net of investment fees and administrative expenses

² Information not available in prior actuary's reports

Section 3: Supplemental Information

Exhibit G: Table of Amortization Bases

Type	Date Established	Initial Period	Initial Amount	Annual Payment ¹	Years Remaining	Outstanding Balance
Initial UAL	01/01/2020	25	\$239,946,779	\$16,071,332	24	\$240,526,820
Actuarial gain	01/01/2020	25	-12,750,278	-853,997	24	-12,781,100
Change in assumptions	01/01/2020	25	70,869,862	4,746,774	24	71,041,181
Actuarial loss	01/01/2021	25	6,288,682	410,935	25	6,288,682
Change in assumptions	01/01/2021	25	-4,226,362	-276,172	25	-4,226,362
Plan amendment	01/01/2021	25	2,955,892	193,153	25	2,955,892
Plan amendment	01/01/2021	25	3,386,082	<u>221,264</u>	25	<u>3,386,082</u>
Total				\$20,513,289		\$307,191,195

¹ Level percentage of payroll

Section 3: Supplemental Information

Exhibit H: Definition of Pension Terms

The following list defines certain technical terms for the convenience of the reader:

Actuarial Accrued Liability for Actives:	The equivalent of the accumulated normal costs allocated to the years before the valuation date.
Actuarial Accrued Liability for Retirees and Beneficiaries:	Actuarial Present Value of lifetime benefits to existing retirees and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
Actuarial Cost Method:	A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.
Actuarial Gain or Loss:	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield actuarial liabilities that are larger than projected.
Actuarially Equivalent:	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV):	The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is: Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.) Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and Discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Section 3: Supplemental Information

Actuarial Present Value of Future Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund of member contributions or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan, as well as Actuarially Determined Contributions.
Actuarial Value of Assets (AVA):	The value of the Plan's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the Actuarially Determined Contribution.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the Plan.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is intended to pay off the Unfunded Actuarial Accrued Liability.

Section 3: Supplemental Information

Assumptions or Actuarial Assumptions:	<p>The estimates upon which the cost of the Plan is calculated, including:</p> <p><u>Investment return</u> - the rate of investment yield that the Plan will earn over the long-term future;</p> <p><u>Mortality rates</u> - the rate or probability of death at a given age for employees and retirees;</p> <p><u>Retirement rates</u> - the rate or probability of retirement at a given age or service;</p> <p><u>Disability rates</u> - the rate or probability of disability retirement at a given age;</p> <p><u>Withdrawal rates</u> - the rate or probability at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement;</p> <p><u>Salary increase rates</u> - the rates of salary increase due to inflation, real wage growth and merit and promotion increases.</p>
Closed Amortization Period:	<p>A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 20 years, it is 19 years at the end of one year, 18 years at the end of two years, etc. See Open Amortization Period.</p>
Decrements:	<p>Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.</p>
Defined Benefit Plan:	<p>A retirement plan in which benefits are defined by a formula based on the member's compensation, age and/or years of service.</p>
Defined Contribution Plan:	<p>A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.</p>
Employer Normal Cost:	<p>The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.</p>
Experience Study:	<p>A periodic review and analysis of the actual experience of the Plan that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified based on recommendations from the Actuary.</p>
Funded Ratio:	<p>The ratio of the Actuarial Value of Assets (AVA) to the Actuarial Accrued Liability (AAL). Plans sometimes also calculate a market funded ratio, using the Market Value of Assets (MVA), rather than the AVA.</p>

Section 3: Supplemental Information

GASB 67 and GASB 68:	Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.
Investment Return:	The rate of earnings of the Plan from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.
Net Pension Liability (NPL):	The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.
Normal Cost:	The portion of the Actuarial Present Value of Future Benefits and expenses allocated to a valuation year by the Actuarial Cost Method. Any payment with respect to an Unfunded Actuarial Accrued Liability is not part of the Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of member contributions and employer Normal Cost unless otherwise specifically stated.
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in each future year in determining the Amortization Period.
Plan Fiduciary Net Position:	Market value of assets.
Total Pension Liability (TPL):	The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus or an Overfunded Actuarial Accrued Liability.
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

Section 4: Actuarial Valuation Basis

Exhibit I: Actuarial Assumptions and Actuarial Cost Method

Rationale for Assumptions	The information and analysis used in selecting each demographic assumption that has a significant effect on this actuarial valuation is from the 2011 – 2016 Actuarial Experience Study as performed by another actuary.																																																																				
Net Investment Return:	7.25%																																																																				
Salary Increases:	Age-based annual rates ranging from 10% to 3.2%																																																																				
Mortality Rates:	<p><i>Healthy Pre-Retirement:</i> PubG-2010 Employee Mortality Tables, amount-weighted, projected generationally with Scale MP-2020</p> <p><i>Healthy Post-Retirement:</i> PubG-2010 General Healthy Retiree Tables, amount-weighted, projected generationally with Scale MP-2020</p> <p><i>Disabled:</i> PubNS-2010 Non-Safety Disabled Retiree Tables, amount-weighted, projected generationally with Scale MP-2020</p>																																																																				
Termination Rates before Retirement:	<table border="1"> <thead> <tr> <th rowspan="3">Age</th> <th colspan="5">Rate (%)</th> </tr> <tr> <th colspan="2">Mortality¹</th> <th rowspan="2">Disability²</th> <th colspan="2">Withdrawal after 5 years of Service³</th> </tr> <tr> <th>Male</th> <th>Female</th> <th>Male</th> <th>Female</th> </tr> </thead> <tbody> <tr> <td>20</td> <td>0.037</td> <td>0.013</td> <td>0.1650</td> <td>20.00</td> <td>18.00</td> </tr> <tr> <td>30</td> <td>0.036</td> <td>0.015</td> <td>0.1650</td> <td>15.00</td> <td>12.00</td> </tr> <tr> <td>40</td> <td>0.066</td> <td>0.036</td> <td>0.1350</td> <td>7.00</td> <td>6.00</td> </tr> <tr> <td>50</td> <td>0.149</td> <td>0.083</td> <td>0.5250</td> <td>7.00</td> <td>6.00</td> </tr> <tr> <td>60</td> <td>0.319</td> <td>0.186</td> <td>0.0000</td> <td>7.00</td> <td>6.00</td> </tr> <tr> <td>70</td> <td>0.703</td> <td>0.489</td> <td>0.0000</td> <td>7.00</td> <td>6.00</td> </tr> <tr> <td>80</td> <td>1.730</td> <td>1.330</td> <td>0.0000</td> <td>7.00</td> <td>6.00</td> </tr> <tr> <td>90</td> <td>1.730</td> <td>1.330</td> <td>0.0000</td> <td>7.00</td> <td>6.00</td> </tr> </tbody> </table> <p>¹ Mortality rates shown for base table. ² All disabilities are assumed to be Ordinary Disabilities. ³ For the first five years of service, turnover is as shown on the next page.</p>						Age	Rate (%)					Mortality ¹		Disability ²	Withdrawal after 5 years of Service ³		Male	Female	Male	Female	20	0.037	0.013	0.1650	20.00	18.00	30	0.036	0.015	0.1650	15.00	12.00	40	0.066	0.036	0.1350	7.00	6.00	50	0.149	0.083	0.5250	7.00	6.00	60	0.319	0.186	0.0000	7.00	6.00	70	0.703	0.489	0.0000	7.00	6.00	80	1.730	1.330	0.0000	7.00	6.00	90	1.730	1.330	0.0000	7.00	6.00
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Turnover during first five years of service

	Rate %	
Years of Service	Male	Female
0 but less than 1	35.0	35.0
1 but less than 2	30.0	25.0
2 but less than 3	20.0	20.0
3 but less than 4	20.0	20.0
4 but less than 5	15.0	15.0

Retirement Rates:		Age	Rate %
		Less than 60	30.0
		60	40.0
		61-65	30.0
		65-69	40.0
		70	100.0
Weighted Average Retirement Age:	Age 60, determined as follows: The weighted average retirement age for each participant is calculated as the sum of the product of each potential current or future retirement age times the probability of surviving from current age to that age and then retiring at that age, assuming no other decrements. The overall weighted retirement age is the average of the individual retirement ages based on all the active participants included in the January 1, 2020 actuarial valuation.		
Retirement Age for Inactive Vested Participants:	62		
Payroll Increase:	2.25%		
Administrative Expenses:	0.2% of payroll		
Unknown Data for Participants:	Same as those exhibited by participants with similar known characteristics. If not specified, participants are assumed to be male.		
Benefit Election:	All participants are assumed to elect the life only form of payment.		
Actuarial Value of Assets:	Market value of assets is averaged for the seven-year period ending on the valuation date by reflecting the actual cash flow and adjusting each prior year's market value to the current valuation date using the actuarial interest assumption in effect for each of the seven years.		
Actuarial Cost Method:	Entry Age Actuarial Cost Method. Entry Age is the age at date of employment, or, if date is unknown, current age minus years of service. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by service, with Normal Cost determined using the plan of benefits applicable to each participant.		

Justification for Change in Actuarial Assumptions:

Based on past experience and future expectations, the following actuarial assumptions were changed:

- Update the mortality improvement for all participants with Scale MP-2020
- Lower administrative expenses to 0.2% of payroll

Exhibit II: Summary of Plan Provisions

This exhibit summarizes the major provisions of the Plan included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

Plan Year:	January 1 through December 31
Plan Status:	Ongoing
Normal Retirement:	
<u>Members Hired Prior to January 1, 2018</u>	
<i>Eligibility</i>	Age 65 and 5 years of service
<i>Amount</i>	2.5% of average compensation times creditable service for the first 25 years plus 4.0% of average compensation times creditable service thereafter
<i>Average Annual Compensation</i>	Average annual compensation for highest consecutive 60 month period. Compensation for purposes of calculating a pension is capped at \$200,000 per year.
<u>Members Hired on or After January 1, 2018</u>	
<i>Eligibility</i>	Age 65 and 5 years of service
<i>Amount</i>	2.5% of average compensation times creditable service
<i>Average Annual Compensation</i>	Average annual compensation for highest consecutive 60 month period. Compensation for purposes of calculating a pension is capped at \$150,000 per year, adjusted for inflation as determined by the Trustees from time to time.
Unreduced Early Retirement:	
<u>Members Hired Prior to January 1, 2018</u>	
<i>Eligibility</i>	Any age with 30 years of service or age plus service equals 80
<i>Amount</i>	Normal Retirement amount, unreduced
<u>Members Hired on or After January 1, 2018</u>	
<i>Eligibility</i>	Any age with 30 years of service, age 62 with 20 years of service, or age plus service equals 80
<i>Amount</i>	Normal Retirement amount, unreduced

Early Retirement:	
<i>Eligibility</i>	Age 60 and 10 years of service
<i>Amount</i>	Normal Retirement amount, reduced by 3% per year prior to age 62
Minimum Retirement Benefit:	\$3,600 per year for any member with at least 10 years of creditable service
Ordinary Disability:	
<i>Eligibility</i>	Any age with 10 years of service
<i>Amount</i>	75% of the benefit the member would have earned had they worked until age 65
Accidental Disability:	
<i>Eligibility</i>	Disability occurs as a result of an accident sustained while in the actual performance of duty, without willful negligence on the member's part
<i>Amount</i>	65% of the member's compensation for the 12 months preceding the accident, offset by any payments received from Workers Compensation
Vesting:	5 years of service
Spouse's Pre-Retirement Death Benefit:	
<u>Death while an Active Member</u>	
<i>Member had less than three years of service at date of death</i>	Refund of member contributions plus interest
<i>Member had at least three years of service at date of death</i>	Refund of member contributions plus interest plus 25% of the member's base pensionable earnings in the year preceding death plus 5% of the member's base pensionable earnings for each full year in excess of three years
<u>Death after Separation from Service</u>	
<i>Not Retirement Eligible</i>	Refund of member contributions plus interest
<i>Retirement Eligible</i>	Survivor's portion of 100% Joint and Survivor benefit with Pop-Up, payable as if member retired immediately prior to death
Post-Retirement Death Benefit:	Based on form of payment chosen by member upon retirement
Optional Forms of Benefits:	Life Only Annuity; 50% or 100% Joint and Survivor Pension with Pop-Up

DROP:	<p>Members eligible for Normal Retirement or Unreduced Early Retirement may elect to defer receipt of their retirement benefits while continuing employment*. Upon the effective date of participating in the DROP, a member's years of service and Average Monthly Compensation become frozen for purposes of determining pension benefits. Additional service beyond the date of DROP participation no longer accrues any additional benefits under the Retirement System. Benefits that would have been payable are accumulated at interest to date of termination and paid in a single lump sum or in substantially equal payments over a period designated by the member but not to exceed 119 months. The interest rate shall be determined annually by the Trustees and credited as of each December 31st.</p> <p>*Members with at least 10 years of creditable service as of January 1, 2018 have a maximum DROP period of five (5) years; all other members have a maximum DROP period of three (3) years.</p>
Contribution Rates: <i>Member</i> <i>Employer</i>	<p>6.0% of pensionable compensation</p> <p>Actuarial Determined Contribution less member contributions</p>
Changes in Plan Provisions:	<p>Effective January 1, 2021, the Board adopted the following:</p> <ul style="list-style-type: none"> • For participants hired on or after January 1, 2018: <ul style="list-style-type: none"> – Benefit multiplier was raised from 1.90% for all years of service to 2.50% for all years of service – “Rule of 80” eligibility for unreduced retirement was added – Early retirement eligibility of age 60 and 10 years of service was added – Cap on pensionable compensation was raised from \$100,000 to \$150,000. • An early retirement window was offered at the end of 2020. There were two options for participants based on eligibility: <ul style="list-style-type: none"> – Early Retirement Option <ul style="list-style-type: none"> • Age plus creditable service totals at least 70, must have at least 15 years of creditable service • Early retirement reduction was waived if age less than 62 – Voluntary Retirement Option <ul style="list-style-type: none"> • Was eligible to retire during incentives period • Annual 1% increase in monthly benefit beginning January 1, 2022 • Annual payment of \$50 for each full year of employment (\$1,000 minimum) for 10-year period beginning January 1, 2022.

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