

NOPD Bias-Free Policing May 2024 Update

City of New Orleans

Public Hearing Wed May 15 noon-3pm

VIII. BIAS-FREE POLICING

 NOPD agrees to deliver police services that are equitable, respectful, and bias-free, in a manner that promotes broad community engagement and confidence in the Department. In conducting its activities, NOPD agrees to ensure that members of the public receive equal protection of the law, without bias based on race, color, ethnicity, national origin, religion, gender, disability, sexual orientation, or gender identity, and in accordance with the rights secured or protected by the Constitution and laws of the United States. To achieve these outcomes, NOPD agrees to implement the requirements below.

Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Policy

List of bias-related policies

All policies found at https://nola.gov/nopd/policies

- Chapter 1.2.4 Search & Seizure
 - (Spanish and Vietnamese versions available online)
- Chapter 1.2.4.1 Stops / Terry Stops
- Chapter 1.2.4.2 Search Warrants
- Chapter 1.9 Arrests
- Chapter 26.3 Workplace Discrimination, Sexual harassment, and Retaliation
 - (currently broken into three sections: 26.3.1, 26.3.2, and 26.3.3)
- Chapter 41.6.1 Immigration Status
 (Spanish and Vietnamese versions available online)
- Chapter 41.13 Bias-Free Policing
 - (Spanish and Vietnamese versions available online)
- Chapter 41.13.1 Interactions with Lesbian, Gay,

Bisexual, Transgender, and Questioning Persons

- Chapter 41.35 Interacting with Sex Workers or Victims of Sex Trafficking
- Chapter 41.36 Interacting with Homeless Persons
- Chapter 42.2 Sexual Assault
- Chapter 42.12 Hate Crimes
- Chapter 55.4 Limited English Proficiency Services
 - (Spanish and Vietnamese versions available online)
- Chapter 55.5 Disability Services
- Chapter 55.5.1 Communication with Persons who are Deaf or Hard of Hearing



Policy

In 2023 NOPD created a policy review group

This group meets and/or communicates monthly to ensure the policies are reviewed and updates, as needed, are noted.

The group includes representatives from all the bureaus of the NOPD as well as representatives from the Office of the Independent Police Monitor.



Policy

A Policy Review Schedule is posted publicly on Nola.gov

https://nola.gov/nopd/policies

NOPD welcomes input from the community as well as members of the department at PolicyandPlanning@Nola.gov.

<u>September</u>				
41.22 Canines	12/6/2015	September	21.1	Annually
41.13 Bias Free Policing	7/10/2016	September	21	Annually
41.13.1 Interactions with LGBTQ Persons	4/15/2018	September	21.1	Annually
41.36 Interacting with Homeless Persons	3/26/2017	September	21.1	Annually
55.4 Limited English Proficiency Services (LEP)	12/18/2016	September	21.1	Annually
55.5.1 Communication with persons who are deaf or hearing impaired	6/25/2017	September	21.1	Annually
41.6.1 Immigration Status	9/25/2016	September	21.1	Annually
10.0 Community Policing and Engagement	11/11/2018	September	21	Annually
10.1 Public Safety Rides	7/10/2022	September	21.1	Annually
41.29 Ride Along/Civilian Observer/Transporting Civilians	10/22/2017	September	21.1	Annually
41.25 Crisis Intervention	3/13/2016	September	21	Annually
41.26 Crisis Transportation Service	3/16/2016	September	21.1	Annually



Legal Research and Planning

Bridging the gap between Policy and Training across the board.



Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Training

Training presentation agenda

Lt. Cutno, SPO Broussard, SPO Bean

- This presentation will highlight
 - Cultural Gumbo
 - LGBTQ+ Recruit Training
 - Bias recognition in recruit training

Classes In Which Bias Free Learning Are Used

2022 Training Year

Officer In-service

- Applied Problem-Oriented Policing
- Creating Community Engagement
- Improving Criminal Investigations
- MDTS Tactics
- Procedural Justice Solutions
- Suspicious Person and Vehicle Stop Considerations

Recruit Training

- Bias Policing Recognition
- Fair and Impartial Policing
- LGBTQ Awareness Training
- The Cultural Gumbo of New Orleans
- Diversity in the Community
- Procedural Justice



Classes In Which Bias Free Learning Are Used

2023 Training Year / Note the classes for Officers are updated each year to address emerging concerns

Officer In-service

Recruit Training

- Fostering Bias Free Policing
- Conducting Vehicle Stops
- The Officer's Role in Community Engagement
- Active Listening Problem Solving with SARA
- Engaging Suspicious Persons

- Bias Policing Recognition
- Fair and Impartial Policing
- LGBTQ Awareness Training
- The Cultural Gumbo of New Orleans
- Diversity in the Community
- Procedural Justice



Cultural Gumbo

An Introductory Course on New Orleans Police Department's Recipe to Our Rich and Diverse Culture

Presented by: Lt. Hudson Cutno, Jr.

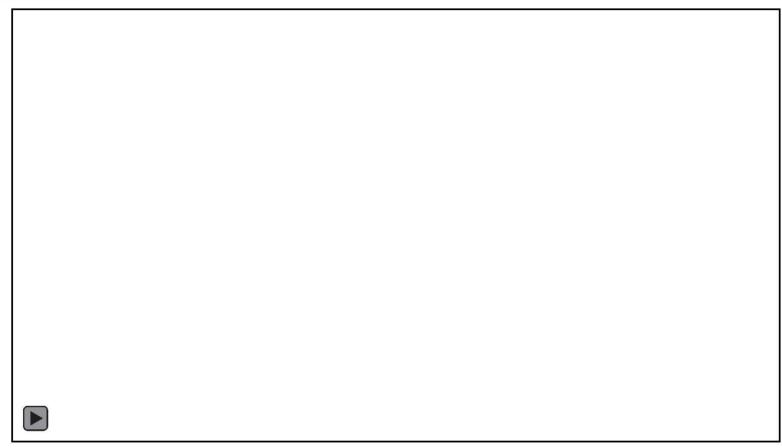






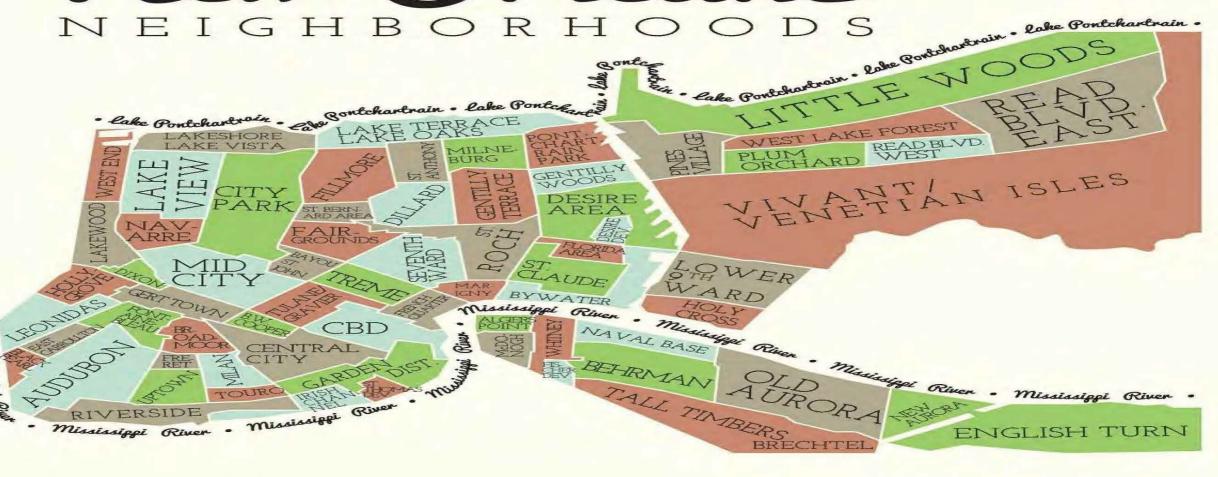
Overall Objective for Cultural Gumbo Course

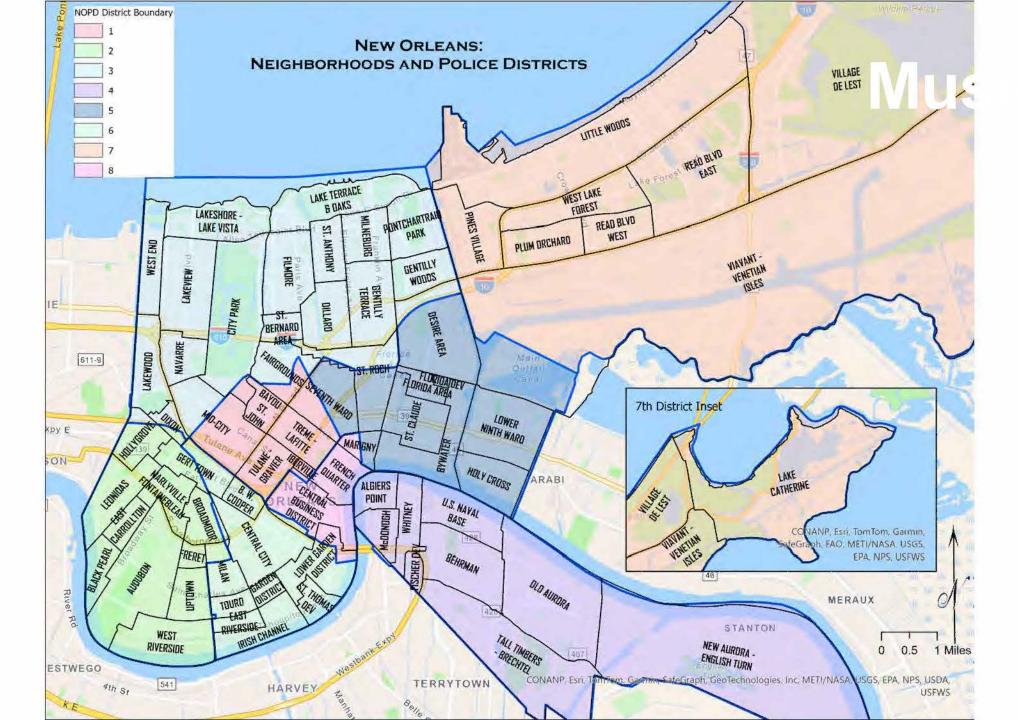
Importance of Cultural Gumbo





New Orleans





NEW

ORLEANS

COLLOQUIALS





LGBTQ+ Training

LGBTQ+ Specific Recruit and Lateral Training

Terms and Definitions:

- Normalize and Familiarize Recruits with policy definitions related to sexual orientation and gender identity.
- Open discussion about the gender identity spectrum, what terms are offensive and what terms/questions are respectful such as asking someone's pronouns or preferred name.

Terms and Definitions:

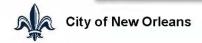
TRANSGENDER

An umbrella term used to describe a person whose gender identity and/or gender expression is different from those typically associated with the sex they were assigned at birth.

"Trans" is shorthand for "transgender." Some transgender people may undergo surgery and/or take hormones to change their bodies, but not all transgender people can or will take those steps, and a transgender identity is not dependent on medical procedures.

"Transitioning" is a term often used to describe the <u>time period</u> when transgender individuals begin publicly living and identifying as the gender consistent with their gender identity.

The term "transgender" should only be used as an adjective—i.e., it is appropriate to <u>say</u> "a transgender individual" or "transgender people," but saying "a transgender" or "some transgenders" would often be viewed as disrespectful.



Problem Based Learning

 Students analyze three historical incidents which affected the relationship between Law Enforcement and the LGBTQ+ community. Each group reports out on the incident, how it affected that relationship, and how it would be handled today based on NOPD Policy.

Open Discussion

Students talk through a real-world scenario and discuss various aspects of the NOPD policy and how to apply it correctly.

GROUP DISCUSSION

A shoplifting suspect whose gender expression appears to be female is detained. Upon providing ID, the officer learns the suspects sex assigned at birth is male.

- What gender officer should conduct the search of this suspect upon arrest?
- · How should the officer address the suspect?
- What pronouns should the officer use in the narrative of their report?
- Should the suspect be listed as male or female on the face sheet of the report?
- If the suspect is a minor, what information should be communicated to the minor's parents regarding their gender expression?
- What restroom should the suspect be allowed to use while in custody?
- Can the suspect be transported in the same unit as another male suspect? Another female suspect?



Statute Review

 In depth review or RS 14: 107.2 (Hate Crimes) with an emphasis on how and when to apply it for offenses committed against the LGBTQ+ community.

Bias recognition training for recruits

Bias Recognition Policing

Recruit Training

Why are we biased?

■ Biases

Who has them?

■ Why do we have them?

Understanding Implicit Bias:

- What determines the characteristics we attribute to them?
 - ☐ Group stereotypes/biases
 - **ROLE PLAY**

DOJ & OCDM Comments

Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Bias-Free In Employee Performance Metrics

Bias-Free In Hiring: Screening Recruits

Entrance Exams for Police Officer Candidates

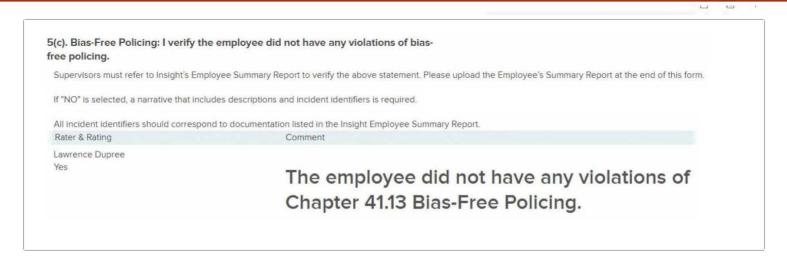
- In May 2023, NOPD began using a new entrance exam, the National Testing Network's Frontline Exam, which includes measures of Restraint in the Use of Authority, Group Bias Awareness, Commitment to Equality, and Appropriate Use of Force.
- 119 out of 503 candidates were deemed not acceptable since the new entrance exam was implemented.

Psychological Evaluations of Police Officer Candidates

- All candidates for commissioned positions get a psych eval after receiving a conditional offer
- The psych eval is administered by contracted 3rd party psychologists
- The psychologists use the accepted standardized evaluations and interviews to rate candidates on many factors including social competence factors such as bias as well as other areas
- In 2022, 6 out of 45 applicants did not pass and were not hired
- In 2023, 52 out of 143 applicants did not pass and were not hired

Bias Detection in Performance Evaluations

Annual Performance Evaluations require a review and documentation of bias-based complaints







Other areas which have bias detection components:

- -SSA
- -FOB inspections

Stop, Search, and Arrest Audit

Specific Questions to detect bias as defined in the Consent Decree

							3317/4						
Audit Form#	CD¶/ Chapter	Form	Field Name	Field Text	Number Compliant	Number Required	Compliance Rate	Compliance Threshold Met (>=95%)	Number NA	Total Reviewe			
14	CD 189	Subject	LEP	Did the officer request translation services, if needed?	2	2	100%	TRUE	115	117			
16	CD 189/CD125/18 3	Subject	Arrest Immigration Status	Was the subject arrested because of or in part due to the subject's immigration status?	63	63	100%	TRUE	53	116			
17	CD 183/CD125/18 3	Subject	Questioned Immigration Status	Was the subject questioned about their immigration status in a manner that was not relevant to the crime in question?	66	66	100%	TRUE	51	117			
18	CD 185/cd125	Subject	Officer Comment LGBTQ	Did the officer say something that is possibly offensive about/to LGBTQ individuals?	86	87	99%	TRUE	30	117			
19	CD 185/Cd125	Subject	Officer Address LGBTQ	Did the officer address the subject by their chosen name, title, and pronoun?	B7	88	99%	TRUE	29	117			



FOB Inspection Process

Also measures Officer's interactions with the public in a structured manner.

8. Does the video show the officer was reasonably professional and courteous when interacting with the subject(s) or other civilians during the stop?

District	1	2	3	4	5	6	7	8	SOD	Total
Yes	229	461	303	119	156	203	247	223	12	1953
No	0	0	0	0	0	1	2	0	0	3
%	100%	100%	100%	100%	100%	100%	99%	100%	100%	100%

9. If reasonably possible, does the video show the officer(s) verbally identify themselves when interacting with the subject(s) or other civilians during the stop?

District	1	2	3	4	5	6	7	8	SOD	Total
Yes	221	443	294	113	151	198	237	219	11	1887
No	1	19	6	1	3	4	9	0	1	44
%	100%	96%	98%	99%	98%	98%	96%	100%	92%	98%

19. Did you take corrective action to address non-compliance found in this inspection?

District	1	2	3	4	5	6	7	SOD	Total
SFL Redirection	1	2	1	1			2		7
SFL Counseling	1	2				2	5		10
Verbal Redirection/Counseling	2	5	5			1	6	1	20
PTTR									
PRR									
Roll Call			1			1			2
FDI									
Other		1			1		1		3

20. Did you document an SFL employee recognition or compliment for actions observed during this inspection?

District	1	2	3	4	5	6	7	8	SOD	Total
Yes	20	48	15	19	8	10				
No	141	239	167	85	84	90	97	148	8	1059

Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Addressing Misconduct

Bias-related Misconduct Investigations

Misconduct complaints include trend analysis of all behavior, regardless of outcome

Disposition	2015	2016	2017	2018	2019	2020	2021	2022	2023
Sustained	0	0	0	0	0	1	0	0	1
Pending (under investigation)	0	0	0	0	0	0	0	0	0
Exonerated	5	8	0	1	1	0	0	0	0
Not sustained	4	5	2	4	3	3	3	1	0
No formal investigation merited	0	1	1	0	0	0	0	0	0
Unfounded	23	16	25	21	12	8	7	5	20
DI-2 (Counseling)	0	0	1	0	0	0	0	0	0
Cancelled	1	0	0	0	1	2	0	0	2
Total	33	30	29	26	17	14	10	6	23



NOPD has many ways to look for bias behavior

Such as our social media policy which includes provisions for hate-speech

Rule 3 paragraph 13

SOCIAL NETWORKING WEBSITES, FACEBOOK, MYSPACE, PRINT OR TRANSMITTED MEDIA, ETC.

13. Employees shall not post any material on the internet including but not limited to photos, videos, word documents, etc. that violates any local, state or federal law, and/or embarrasses, humiliates, discredits or harms the operations and reputation of the Police Department or any of its members.

Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Limited English Proficiency (LEP) Services

Limited English Proficiency Programs

SPO Guzman

- Changes in LEP Programs since 2016
- Daily reviews of CAD data, LEP electronic forms, Body Worn Camera (BWCs), Electronic Police Report (EPRs), and VOIANCE reports (snip of dashboard)
- NOPDAI Program
- LEP Services Training
- NOPD Translated Documents and nola.gov translation

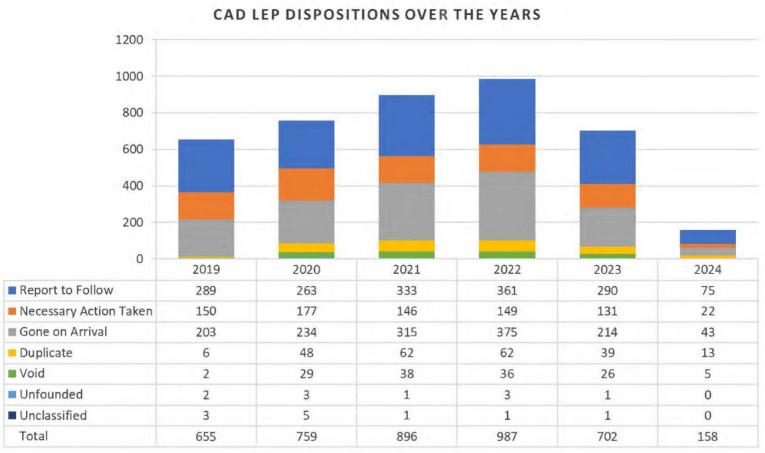
Limited English Proficiency Programs

SPO Guzman

- Changes in LEP Programs since 2016
 - Policy Chapter 55.4 Limited English Proficiency Services- created in 2016
 - Changes in LEP Computer Aid Dispatch (CAD) numbers
 - Changes in NOPD Authorized Interpreter (NOPDAI)
 - Changes in VOIANCE (smart phone) use

CAD Dispositions over the years

LEP CAD Data reviewed since 2019 to 2024





LEP Weekly Reviews

Ensuring services are provided and forms are completed Review Process

- Watch video to determine whether interpretation services were needed and, if so, were they provided accurately
- Check NOPDAI forms dashboard for the completion of forms.
- Contact officer and supervisor if officer used an unauthorized form of interpretation and/or neglected to request an NOPDAI or phone.
- Document data results in a weekly report.

Number Of NOPDAIs Over The Years





VOIANCE Contract

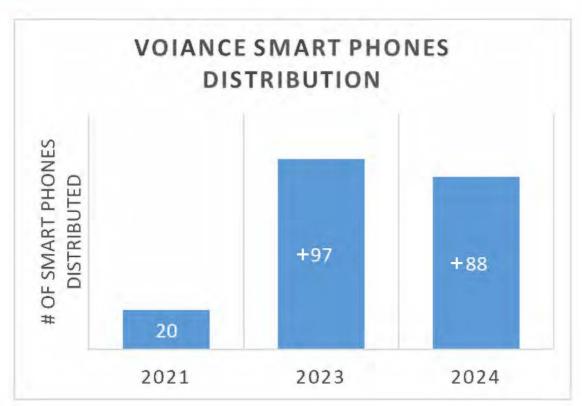
- NOPD began using VOIANCE to provide verbal and sign language interpretation services in 2021.
- The expansion of services has increased with the knowledge of services provided in trainings (DTBs, In-service, and Roll Call) and by providing more cell phones to employees to quickly gain access to the services.
- The VOIANCE contract is renewed on an annual basis for \$15,000 and is used in its entirety each year. The contract includes the cost of document translations and verbal and video language interpretations.

VOIANCE Smart Phone Distribution

20 distributed among all 8 Police Districts and SOD/Traffic Division in 2021

97 distributed to all 8 Police District's DIU in 2023

88 distributed to all 8 Police District's Patrol Sergeants and Lieutenants in 2024

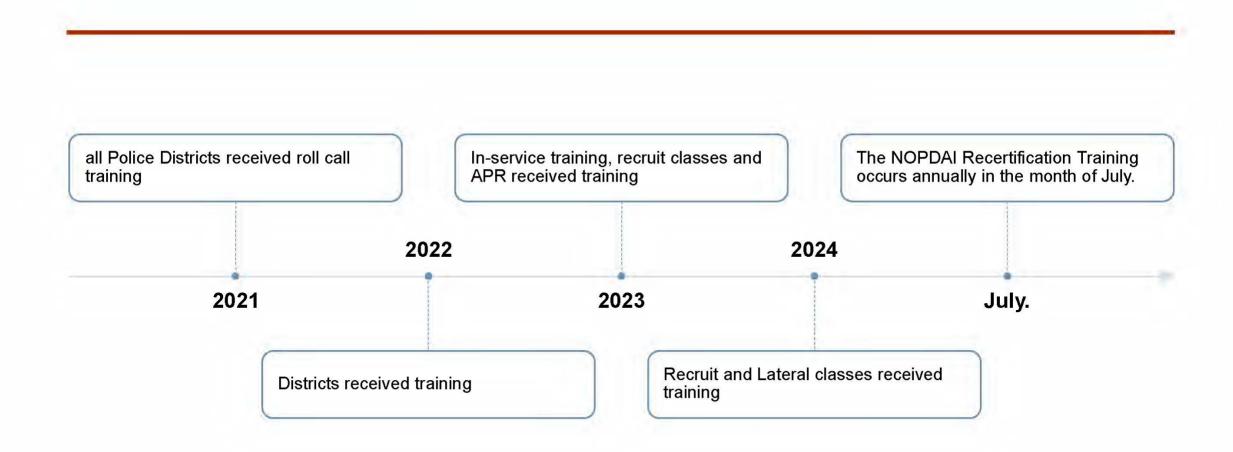


VOIANCE USE REPORT OVER THE YEARS NUMBER OF CALLS GENERATED 572 331 195 151 2021 2022 2023 2024

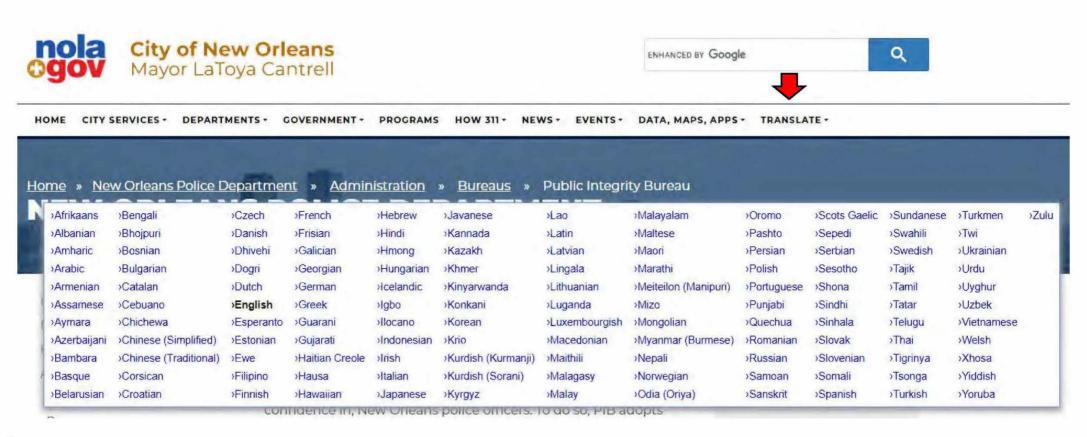
Total 205 Departmental Phones Distributed



LEP Training over the years



LEP Website translation options on nola.gov





Translated NOPD Documents

NOPD currently holds 44 translated documents for public use including the required forms listed in the Consent Decree.

At districts

- Complaint form and brochure, Language Access Plan, Interpretation Flyer
- Officers keep them in the car
 - Item number slips, DV resource sheets, etc
- Policies
 - Search and Seizure, Vehicle Stops, Use of Force, and ~20 more, see nola.gov/nopd/policies
- nola.gov/nopd/community-services/forms/



NOPD Limited English Proficiency

Interpretation Examples





Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

LGBTQ+ Coordination

LGBTQ+ Liaisons

Community Outreach – Liaisons serve as a safe partner for the community to bring forward emerging concerns

■ Tello Films - NOPD LGBTQ+ Liaison was featured in a short film on being a gay officer in New Orleans and working as a LGBTQ+ officer during special events such as Mardi Gras. Tello is a LGBTQ+ streaming platform and has been serving the community for 20 years.



LGBTQ+ Liaisons

Community Outreach – Liaisons serve as a safe partner for the community to bring forward emerging concerns

- Gay Easter Parade LGBTQ+ Liaison was requested by the organizers to help with permitting and logistics for the Gay Easter parade.
- LGBTQ+ Liaison met with Nashville, TN. Councilwoman . LGBTQ+ Liaisons have been invited to Nashville Pride to march with Councilwoman Hill in June.
- By participating in and being present at public events, our officers become accessible for community members.

- The Upstairs Lounge memorial plaque was stolen, and members of the community brought it to the attention of our

LGBTO+ Liaisons first.





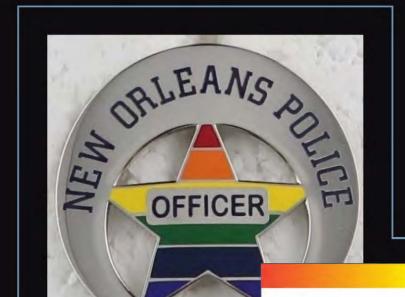




NOPD in the Pride Parades



LGBTQ Liaisons Reaching a Wider Audience



JUNE 2024

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NOPD LGBTQ+ LIAISONS



NOPD LGBTQ+ LIAISONS

Written By: Reese Harper

The New Orleans Police Department introduced LGBTQ+ Liaisons in August of 2019 as part of coming into compliance with the Consent Decree. The Liaison Unit was implemented within the Community Engagement Section to address the needs of the LGBTQ+ community.

The mission of the NOPD LGBTQ+ Liaisons is centered on inclusivity, community outreach, and involvement. Liaisons work in partnership with city agencies and organizations by conducting community outreach programs and events that provide insight on issues that exist in the New Orleans LGBTQ+ community.

Another goal liaisons aspire to achieve is maintaining a positive relationship with the LGBTQ+



Seniar Police Officer Reese Harper

The LGBTQ+ Cammunity Liaison positions are staffed by Senior Police Officer Reese Harper (Executive Protection for Superintendent of Police), Detective James Roberson



City of New Orleans

Continued OUTreach

As we approach Pride 2024 and beyond

- "Doing the Work" NOPD will be featuring LGBTQ+ Liaisons in the series that is shared not only on NOPD's social media but also the Mayor's pages.
- More social media content geared towards community outreach.
- Continued open dialogue with LGBTQ+ organizations.
 - Superintendent, Executive Staff, and Community Leader Luncheon
 - New Community Center Organizer has reached out to NOPD liaisons



Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

LGBTQ+ Specific SSA Audit Criteria

SSA Audit Q's 18 and 19

June 2023, found at nola.gov/nopd > Consent Decree

18	CD 185/cd125	Subject	Officer Comment LGBTQ	Did the officer say something that is possibly offensive about/to LGBTQ individuals?	86	87	99%
19	CD 185/Cd125	Subject	Officer Address LGBTQ	Did the officer address the subject by their chosen name, title, and pronoun?	87	88	99%

Policy Training Employee Performance Metrics Addressing Misconduct Limited English Proficiency (LEP) Services **LGBTQ+ Coordination LGBTQ+ SSA Audit Criteria**

Fundamental change

A different department

- The New Orleans Police Department has undergone a fundamental change over the last decade
 - There are policies in place to ensure sustained compliance
 - There is on-going training on these policies to ensure understanding
 - There are systems in place to ensure the requirements are being carried out in actual practice

DOJ OCDM Comments